JOURNAL FÜR ENTWICKLUNGSPOLITIK

vol. XXXVIII 2/3-2022

Scaling Up? TRANSNATIONAL LABOUR ORGANISING IN GLOBALISED PRODUCTION

Special Issue Guest Editors: Karin Fischer,

Signe Moe,

Cornelia Staritz

Published by: Mattersburger Kreis für Entwicklungspolitik an den österreichischen Universitäten

Journal für Entwicklungspolitik (JEP) Austrian Journal of Development Studies

Publisher: Mattersburger Kreis für Entwicklungspolitik an den österreichischen Universitäten

Editorial Team: Monika Austaller, Tobias Boos, Alina Brad, Eric Burton, Julia Eder, Nora Faltmann, Gerald Faschingeder, Karin Fischer, Daniel Fuchs, Daniel Görgl, Inge Grau, Markus Hafner-Auinger, Johannes Jäger, Bettina Köhler, Johannes Korak, Magdalena Kraus, Franziska Kusche, Bernhard Leubolt, Sebastian Luckeneder, Clemens Pfeffer, Stefan Pimmer, Jonathan Scalet, Lukas Schmidt, Gregor Seidl, Nicolas Schlitz, Koen Smet

Board of Editors: Henry Bernstein (London), Patrick Bond (Johannesburg), Dieter Boris (Marburg), John-ren Chen (Innsbruck), Hartmut Elsenhans (Leipzig), Jacques Forster (Genève), John Friedman (St. Kilda), Peter Jankowitsch (Wien), Franz Kolland (Wien), Helmut Konrad (Graz), Uma Kothari (Manchester), Ulrich Menzel (Braunschweig), Jean-Philippe Platteau (Namur), Dieter Rothermund (Heidelberg), Alfredo Saad-Filho (London), Dieter Senghaas (Bremen), Heribert Steinbauer (Wien), Osvaldo Sunkel (Santiago de Chile)

Publications Manager: Clemens Pfeffer

Cover: Clemens Pfeffer

Photo: charlieinskip, Telephone switchboard (2014), www.flickr.com/photos/14274667@No3/15629612831

Contents

- 5 Julia Hofmann Introductory Commentary
- 8 KARIN FISCHER, CORNELIA STARITZ, SIGNE MOE Scaling Up? On the Possibilities and Limits of Transnational Labour Organising in Globalised Production
- 38 Marissa Brookes
 The Transnational Labor Alliances Database Project: Methods,
 Problems, and Progress
- 62 Jona Bauer, Anna Holl Workers' Power through Transnational Industrial Relations Agreements? A Global Framework Agreement and the ACT Initiative in the Garment Sector
- 84 JEROEN MERK
 Global Production Networks, Latent Power Resources and
 (Constrained) Collective Worker Agency: Findings from a Nike
 Mega-Supplier in Indonesia

108 BETTINA ENGELS

The Scale to be? Strategic Alliances in Cotton Production in Burkina Faso

130 Luke Sinwell

Workers' Power in Marikana: Building Bridges of Solidarity in South Africa's Platinum Mines (2012-2014)

151 KARINDA FLAVELL, SAMANTHI J. GUNAWARDANA
"Nothing about us without us" or "The most effective way to get it
implemented"? Global South Workers' Power in Australian Civil
Society Initiatives in the Garment Sector

171 KRUSKAYA HIDALGO CORDERO Decolonial Readings of Platform Economies: The Organising of On-Demand Delivery Women Workers in Ecuador

193 Марниміта Dutta Kitchen, Farm, Room – Spaces of Transnational Feminist Theorising by Working Class Women in India

214 Editors and Authors of the Special Issue 220 Publication Details

Julia Hofmann Introductory Commentary

At the end of the 20th century, many (mainstream) scholars stated that '(organised) labour is dead'. At first glance, several societal developments seemed to prove them right: union density rates were shrinking, at least in the global North. The project of 'real existing socialism' failed. Laissez-faire economics and neoliberal restructuring attempts dominated the political landscape and led to a power shift towards capital. Increasing unemployment rates, as well as higher precariousness and vulnerability, were the consequences on the labour side. Strategic and political errors or misjudgements within union organisations further aggravated the situation.

At second glance though, this 'superficial' finding showed up not to be true, as the situation was way more complex. First, the status of unions and labour organisers differed highly between regions and countries: The global North versus the global South, Europe versus the United States, and, even in bigger regions, such as in Europe, the industrial relation systems remained more or less stable in several countries, while it came under increasing pressure in others. Second, the institutions that organised labour helped to build up after WWII (such as certain social and labour market instruments or specific forms of interest coordination like socialpartnership) remained (more or less) intact, at least in Western Europe. If available, collective bargaining and company co-determination further supported enterprises and industries to remain successful. These forms of institutionalised power thus somehow helped unions to compensate for their losses in organisational power. Third, shrinking union density rates on the one hand were also temporally accompanied with revitalisation attempts and other forms of labour resistance on the other hand (Voss/ Sherman 2000).

To counter the image of 'dead organised labour' and to (re-)gain confidence and power, unions and labour activists tried to learn from these successful strategies world-wide. In order to build up and strengthen labour's power resources, progressive research played a vital role. It estimated the chances and obstacles of the individual efforts. One main finding here was that it is essential to sound out the chances and limits of a progressive formation of alliances between unions and other relevant civil society actors, unorganised labour activists and social movements (Kelly 1998). In modern 'counter-movements', which fight against the marketisation of social relations, as Beverly Silver (2003) put it, 'old' and 'new' social movements should no longer oppose each other, but rather work together as part of a 'mosaic'. They would profit from their respective power resources and different strategies.

Further, research showed that an in-depth analysis of concrete organising and struggle experiences might help to shed light on the preconditions for success. By pointing at the actors and structures behind the struggles, as well as at critical moments within, it can help to equip the actors with best practice examples and orientations for their own strategic action. Of course, individual cases cannot be applied one to one to a different context; they require a certain translation. But an academic analysis can at least help unions and other labour organisers to ask themselves the question, 'What can we learn from these experiences?'.

Finally, yet importantly, research showed how important it is to look beyond the 'national container' in a globally connected world. Even tough labour campaigns might take place thousands of kilometres away, through our global (economic) entanglement, they can be highly connected with domestic challenges. Hence, it is important to provide a more in-depth view of the chances and obstacles of cross-border or transnational collective action. In this context, the research points, for example, at the fact that transnational collective action is highly demanding. It requires not only a joint interpretation of the situation (so-called joint frames) but also cross-border networks and the formation of a transnational, collective identity, or at least feelings of cross-border solidarity. Not only cultural, but also material factors might hinder transnational collective action (Tarrow 2005).

This special issue of the Austrian Journal of Development Studies considers all three of the above-named aspects and looks at the chances of and the barriers to transnational labour organising in the 21st century. It

6 Julia Hofmann

is thus an important contribution to the academic, but also activist and interest-based, debate on (transnational) labour organising. This issue not only focusses on concrete cases and the organising attempts of various social actors such as trade unions or social movements in a transnational context. Authors also point at the specific challenges of labour organising in globally connected industries such as the garment industry, mining or cotton production, as well as global forms of work such as on-demand platform work. Databases on transnational labour campaigns are presented and, on a more theoretical basis, academic frameworks coming from the global North are critically reflected on their adaption to the global South.

From an interest-based perspective, it is highly appreciated that progressive academia once more scratches on the old image of 'dead (organised) labour' and shows how vital the global labour movements are. Despite all adverse circumstances and structures, these cases show that there is always room for (organised labour) action. It remains to be hoped that these important debates do not remain only in the academic context, but find their way to labour activists, organisers and unionists world-wide.

This special issue is part of a cooperation project with the Vienna Chamber of Labour.

References

Flesher Fominaya, Cristina/Cox, Laurence (2013): Understanding European Movements: New Social Movements, Global Justice Struggles, Anti-Austerity Protest. London: Routledge. https://doi.org/10.4324/9780203083710

Kelly, John (1998): Rethinking Industrial Relations: Mobilisation, Collectivism and Long Waves: Mobilization, Collectivism and Long Waves. London: Routledge.

Silver, Beverly (2003): Forces of Labour: Movements and Globalization since 1870. Cambridge: Cambridge University Press. https://doi.org/10.1017/CBO9780511615702

Tarrow, Sydney (2005): The New Transnational Activism. Cambridge: Cambridge University Press. Cambridge: Cambridge University Press.

Voss, Kim/Sherman, Rachel (2000): Breaking the iron law of oligarchy. Union revitalization in the American Labor movement. American Journal of Sociology 106 (2): 303–349. https://doi.org/10.1086/316963

Julia Hofmann Vienna Chamber of Labour julia.hofmann@akwien.at